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Draft Open Space Provision Policy

Purpose and scope

1. To guide the Council in its strategic planning and investment decisions on open space provision.
2. To guide the Council in its decision-making processes regarding opportunities to acquire, or dispose of, open space.
3. To guide the development and assessment of open space provisions in urban development plans and policies, or specific urban development projects.
4. To outline the Council's funding mechanism for open space delivery.

Principles

5. The Council's open space provision will consider the needs of current and future residents.
6. The Council's strategic planning and investment decisions will be well-informed and respond to growth and demand;
7. The Council will apply consistent decision-making regarding requirements on the development community to set aside land for open space;
8. The Council will enable the delivery of a high-quality open spaces network that:
 - a. Is well-distributed and well-connected to service communities and catchments;
 - b. Is functional and designed to support community sport and recreational needs;
 - c. Protects, maintains and enhances ecosystems, culture and heritage values; and
 - d. Responds to local contexts.
9. The Council will work to partner with other open space providers such as schools and tertiary education providers on opportunities to efficiently deliver open space.
10. The Council will ensure open space provision is funded fairly and equitably between the development community, and ratepayers.

Definitions

Definition	Detail
Existing urban area	The area within Hamilton where urban development has occurred.
Greenfield area	Undeveloped rural land within Hamilton where urban development has yet to occur.
Hamilton	The jurisdictional area of Hamilton City Council.
LGA	Local Government Act 2002.
Open Space	Council owned and/or administered land set aside primarily for recreation, sports, nature conservation, passive outdoor enjoyment and public gatherings. This includes public parks, gardens, reserves, Waikato River esplanade and gully network, and publicly owned forecourts and squares. This includes open space

	<p>land that is leased.</p> <p>For the purpose for this policy “open space” does not include:</p> <ul style="list-style-type: none"> • Cemeteries • Council facilities e.g. Stadiums, Claudelands Event Centre, Zoo and Museum. • Pedestrian access-ways (road to road) • Green infrastructure – land that primarily accommodates public utilities, for the most part stormwater management and treatment facilities that mimics a natural environment.
Urban development plans	Exercises that identify the location and integration of various land use e.g. Master Plans, Structure Plans, District Plan Changes, Open Space Network Plans, Subdivision Concept Plans.
The Council	Hamilton City Council
Walking distance	Walkable catchment measured from any publicly accessible park entry, along the publicly accessible walking route. Cover the actual distance walked, not the linear (aerial) distance.

Background

11. The LGA specifies reserves, recreational and community amenities as core services the Council should have particular regard to in performing its role.
12. The provision of open space provides our communities with places to take part in active (both informal and organised) and passive recreational activities.
 1. Open space also provides for biodiversity protection and enhancement opportunities which contribute to the Council’s role in giving effect to the Waikato Regional Policy Statement and the Vision and Strategy for the Waikato River.
 2. Hamilton’s open space network provides for a range of functions outlined in Schedule 2 of the policy.
 3. Hamilton’s residential areas are expanding to the existing city boundaries, into Rototuna, Peacocke, Ruakaura and Rotokauri growth cells. It is also anticipated the city’s boundary will be extended to incorporate new greenfield land.
 4. As new residential areas are developed, clear open space provision guidelines help ensure open space needs of residents are met, and that open space provision is appropriate and adequate.

Policy

5. The policy applies to open space provision in Hamilton’s existing urban area and greenfield areas.
6. The Council will make decisions in relation to open space (strategic planning and investment, urban development planning, acquisition and disposal of open space) in accordance with the requirements set out in Schedule 1 of the policy, and the requirements of those additional schedules where referenced, in Schedule 1.
7. The Council will seek to recover the costs of providing open space associated with growth through development contribution charges in accordance with Council’s Development Contributions Policy and the LGA.
8. In contexts where development contributions for the provision of open space do not apply, the Council will determine whether there is an appropriate alternative funding mechanism to deliver open space in accordance with the process set out in Schedule 4 of the policy.

9. Where the provision of open space requires the Council to purchase land, this will be subject to available budget approved by the Council.
10. The Council will only consider disposal of open space land when it has been clearly established the land is surplus, and disposal would result in a clear benefit to the wider open space network and the open space needs of Hamilton residents.
11. Any proposed disposal of land will follow relevant council and legislative process including the Reserves Act 1977, and LGA.
12. The Council's decision making under this policy will be made in accordance with the requirements of Part 6 of the LGA.

Monitoring and implementation

13. Implementation of the policy will be monitored by the General Manager Community.
14. The policy will be reviewed in response to any issues that may arise, every three years, at the request of the Council or in response to changed legislative and statutory requirements (whichever occurs first).

SCHEDULE 1 – APPLYING THE POLICY

Who uses the policy and what is its intended use?

User	Intended use
Development community and related practitioners	<ul style="list-style-type: none"> To inform preparation of urban development plans. To understand the Council’s expectation for open space provision as part of urban development.
The Council and the Council staff	<ul style="list-style-type: none"> To inform strategic planning. To guide the Council’s investment and funding decision-making. To inform preparation of urban development plans and policy. To assess acquisition and disposal of land for open space

Applying the policy

Development community and related practitioners

When	Process
Determining open space requirements what type, how much and where	<ul style="list-style-type: none"> Identify the requirement for open space using Schedule 2. Illustrate integration with the existing open space network, and where relevant, provides for open space in accordance with this policy. Proposals will be assessed against Schedule 3. Design assessed against Open Space Configuration Design Guidelines set out in Schedule 5.

The Council and the Council staff

When	Process
Planning for open space provision as the city grows	<ul style="list-style-type: none"> Open space provision as the city grows will be guided by requirements for open space set out in Schedule 2 The planning for open space network will inform the development of the Council’s 10-Year Plan.
Council investment and funding decision-making	<ul style="list-style-type: none"> The priorities and considerations set out in Schedule 4 provide a framework for funding decisions, particularly on one-off opportunities to purchase land for open space.
Preparing urban development plans	<ul style="list-style-type: none"> The principles of the Policy inform planning and policy development where relevant to open space provision Plan development will be guided by requirements for open space set out in Schedule 2 from an early concept planning stage, and reflect Open Space Configuration Design Guidelines set out in Schedule 5, where relevant.
Assessing opportunities to acquire land for open space	<ul style="list-style-type: none"> Opportunities assessed as set out in Schedule 3. To assess quality of land for open space purposes, assess against Open Space Configuration Design Guidelines set out in Schedule 5. Schedule 4 will guide determining prioritisation of an acquisition opportunity, and for any funding requirements.
Assessing requests for the sale of existing open space.	<ul style="list-style-type: none"> The disposal of existing open space will be assessed against Schedule 3. Any disposal of open space is required to follow relevant process as prescribed by the LGA or Reserves Act.

SCHEDULE 2 – OPEN SPACE PROVISION GUIDELINES

Purpose

These guidelines provide metrics establishing a base level of functionality and associated land provision needed for a high-quality open space network.

The development of the guidelines has been informed by current provision levels across the city, best practice guidance and benchmarking against other New Zealand cities.

Where the District Plan, or any of the Council’s strategies or plans provides direction on open space provision, this policy should be used to further validate and clarify the open space provision requirements.

Table and Key

The following table sets out open space by park type and function to:

- establish the anticipated size, features, and distribution of future open spaces in greenfield areas
- guide assessment of the adequacy of open space provision in existing urban areas

Key

Term	Meaning	Considerations when using the guidelines
Type	The type of open space.	
Function	The key deliverable each open space provides for the required function/s.	
Size	The size of each open space including any typical or minimum size.	<ul style="list-style-type: none">• The size of each open space will vary and be informed by the intended functionality of the park.• Minimum sizes (where applicable) must be met, unless:<ul style="list-style-type: none">○ The reduction in size is necessary, minor and does not impact functionality.○ to ensure optimal configuration and useability• Any increase in minimum size should be relatively minor (e.g. <10%).• Where multiple functions are required within an open space area, the total area will be informed by a design illustrating the various functions can be provided without being detrimental to any other function, particularly the primary function.

Provision target	The provision of open space required to establish a base-level of open space for a high-quality open space network.	<ul style="list-style-type: none"> Quantitative measures for some types of open space are provided For those determined by local context the guidelines provide direction on the matters that require consideration when determining open space provision requirements. The distribution of neighbourhood and community parks is based on a walking distance. To understand any requirement for neighbourhood or community park provision for greenfield development (where street layout and off-road connections are yet to be established), the following distances apply: <table border="1" data-bbox="1249 520 2139 635"> <thead> <tr> <th></th> <th>Walking distance</th> <th>As a radial distance</th> </tr> </thead> <tbody> <tr> <td>Neighbourhood Park</td> <td>500m</td> <td>375m</td> </tr> <tr> <td>Community Park</td> <td>1500m</td> <td>1125m</td> </tr> </tbody> </table>		Walking distance	As a radial distance	Neighbourhood Park	500m	375m	Community Park	1500m	1125m
	Walking distance	As a radial distance									
Neighbourhood Park	500m	375m									
Community Park	1500m	1125m									
Further considerations in lieu of provision target	Matters to be considered where an open space does not outline a specific provision target or size requirement.										
Location	The areas of the city where particular types of open space are anticipated to be provided (by land use e.g. residential).										
Indicative features	The features and amenities typically found in each type of open space.										

Provision guidelines table

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
Pocket Park	Small informal recreation and socialising spaces which cater to nearby residents, and improve connectivity and visual amenity of residential neighbourhoods	Typically between 0.1 to 0.3ha	No provision target <ul style="list-style-type: none"> Generally only provided by voluntary agreement at no cost to the Council In addition to requirements for neighbourhood parks 	<ul style="list-style-type: none"> Is there a greater level of residential density anticipated that justifies the provision of a pocket park? 	<ul style="list-style-type: none"> Residential areas, particularly those areas identified for increased residential density (excludes large lot >2000m² residential developments) Central City 	<ul style="list-style-type: none"> Trees, landscaping and gardens Furniture including seating and bins Hard surface and/or lawn areas <p><u>Examples</u></p> <ul style="list-style-type: none"> Junction Park Cobblestone Park, Wellington
Civic Spaces	Spaces for meeting, socialising, play and events	Size dependent on context Minimum of 0.1ha	No provision target <ul style="list-style-type: none"> Generally only provided as part of private development by voluntary agreement at no cost to Council In addition to requirements for neighbourhood parks 	<ul style="list-style-type: none"> Is public space required in addition to an existing or proposed retail/commercial area? Does the size and scale respond appropriately to the scale of the context? 	<ul style="list-style-type: none"> Central City, and suburban town/retail centres Proximate to main civic amenities/destinations 	<ul style="list-style-type: none"> Trees, landscaping and gardens Furniture including seating and bins Hard surfaced urban space May provide for public art and play features <p><u>Examples</u></p> <ul style="list-style-type: none"> Garden Place Embassy Park (Riff Raff) Federal Square, Auckland Lumsden Green, Auckland

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
Neighbourhood Park	<p>Basic informal recreation and socialising space within easy walking distance for surrounding residents</p> <p>Improve connectivity and visual amenity of residential neighbourhoods</p>	0.5ha	Minimum of one park within 500m walking distance of all residential households	N/A	<ul style="list-style-type: none"> Residential areas (excludes large lot >2000m² residential developments) 	<ul style="list-style-type: none"> Trees, landscaping and gardens Provide basic facilities and furniture including seating, bins and walkways Minimum flat 30m by 30m kick-around play space May provide basic playgrounds/play features. <p><u>Examples</u></p> <ul style="list-style-type: none"> Moonlight Drive Reserve
Community Park	<p>Larger multi-function parks that provide informal recreation, socialising and event space for the wider community</p> <p>Can also accommodate sports fields and facilities for organised recreation</p>	<p>Minimum size of 3ha</p> <p>Between 7-10ha in size when providing for sports fields</p>	One park within 1500m walking distance of all residential households	N/A	<ul style="list-style-type: none"> Residential areas (excludes large lot >2000m² residential developments) 	<ul style="list-style-type: none"> Trees, landscaping and gardens. Provide multiple facilities and furniture including toilets, picnic and BBQ areas, seating, bins and walkways. Multiple flat 30m by 30m kick-around play spaces. Outdoor space for community events. Sports fields and facilities for organised recreation. Car parking where required. May provide bespoke

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
	Provides a neighbourhood park function to surrounding residents					<p>destination playgrounds/play features, skate spaces or hardcourts</p> <ul style="list-style-type: none"> Potential location for community facilities <p><u>Examples</u></p> <ul style="list-style-type: none"> Days Park Melville Park Steele Park Claudlands Park
Sport fields and facilities	Provide for organised sport for local and city-wide communities.	Usually a minimum additional 4ha required in conjunction with a community park	<p>Land area required for sport fields and facilities will be determined by demand projections based on population projections</p> <ul style="list-style-type: none"> Minimum 4 full-sized fields per park is considered an efficient and optimal outcome for field distribution across the city 	<ul style="list-style-type: none"> What are the number of dwellings, population or demand projections resulting from the proposed development? Is there existing provision of land for sports fields and facilities to meet any demand resulting from the demand proposed development? 	<p>Residential areas (excludes large lot >2000m2 residential developments</p> <p>Sports fields and facilities in greenfield areas are proposed to be provided as part of community parks or destination parks, not as standalone parks</p>	<ul style="list-style-type: none"> Sports fields and facilities for organised recreation May include floodlighting <p><u>Examples</u></p> <ul style="list-style-type: none"> Jansen Park Galloway Park

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
Destination Park	<p>Provide a unique experience not found elsewhere within the open space network, with values, features and facilities that attract a large number of users</p> <p>A range of high-quality recreational and community facilities and activities serving City residents and visitors</p> <p>May provide a neighbourhood park and/or community park function to surrounding residents</p>	Variable	<p>No provision target</p> <ul style="list-style-type: none"> Determined by local context and character 	<ul style="list-style-type: none"> Is there a unique landscape feature, or an opportunity to provide a unique park experience in an area of the city where there are no Destination Parks? 	<p>Residential areas (excludes large lot >2000m2 residential developments)</p> <p>Location of future destination parks in growth areas will be identified as part of structure plan or master planning processes</p> <p>Delivery of any additional destination parks within the existing urban area will involve the development of existing open space identified through the network planning process</p>	<ul style="list-style-type: none"> Trees, landscaping and gardens Provide facilities and furniture including picnic and BBQ areas, seating, bins and walkways Outdoor space for community events Car parking May provide large-scale play features, skate spaces and hardcourts Specialised sport and recreation facilities Potential location for community facilities Distinct natural, heritage or cultural features <p><u>Examples</u></p> <ul style="list-style-type: none"> Hamilton Gardens Ferrybank Hamilton Lake Domain

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
	Provide for community-based recreational needs, as well as preserving unique landscapes and open spaces					
Natural Area	<p>Open space for preservation of significant natural resources, enhancement of biodiversity values, remnant landscapes, open space, and visual aesthetics/ buffering</p> <p>Does not provide neighbourhood park function, but may connect to</p>	Variable	<p>No provision target</p> <ul style="list-style-type: none"> Council will only look to acquire natural areas of high ecological and biodiversity value, and where acquisition improves the connectivity of the open space network 	<ul style="list-style-type: none"> Is there significant natural, ecological or biodiversity value? Does it include a strategic component of the city's existing or anticipated network of natural area? Is there significant cultural or historic value? 	<p>Identified at the time of master plan and structure plan preparation, and subdivision.</p> <p>Existing District Plan provisions identify areas of ecological significance, which may benefit from public ownership</p>	<ul style="list-style-type: none"> Generally restored or remnant native vegetation Provide basic facilities and furniture including seating, bins and walkways May provide interpretation signage <p><u>Examples</u> Gully networks</p> <ul style="list-style-type: none"> Managakotukutuku Kirikiroa Te Awa o Katapaki Whatukoruru Pa site

Type	Function	Size	Provision target	Further considerations in lieu of provision target	Location	Indicative features
	neighbourhood park					
Linear park and park connection Esplanade Reserve	<p>Provide for connected networks of open space and access to riparian margins</p> <p>Provide for off-road walking and cycling networks</p> <p>Enable management of natural hazards, and the protection of the natural character of riparian margin</p> <p>Can act as greenbelt or buffer between different land use activities</p>	<p>Variable</p> <ul style="list-style-type: none"> • Generally minimum 20m in width • Park connections that provide access to parks are to be a minimum 5m in width 	<p>No provision target</p> <ul style="list-style-type: none"> • Provision depends on characteristics of an area • A minimum 20m wide esplanade reserve along rivers, lakes and streams in accordance with Resource Management Act 1991 provisions • Land in addition to the minimum 20m width will be considered as part of network plans, and will be determined by local context 	<p>Any deviation from the 20m requirement along qualifying rivers, lakes and streams – including any proposed reduction or necessary increase – will be considered to ensure adequate access and ability to give effect to the intended function of the esplanade reserve. Council retains discretion as to whether any dispensation on the 20m requirement is supported</p>	<p>All areas of the city where applicable</p>	<ul style="list-style-type: none"> • Trees, landscaping and gardens • Provide basic facilities and furniture including seating, bins and walkways • May provide interpretation signage • May provide play features <p><u>Examples</u></p> <ul style="list-style-type: none"> • Waikato River Esplanade • Lake Rotoroa Esplanade

SCHEDULE 3 – OPEN SPACE PROVISION ASSESSMENT CRITERIA

Purpose

Guide the Council’s assessment and decision making in a consistent manner which reflects the principles of the policy.

Application

1. Assessment criteria – preparation of urban development plans

The following table outlines how opportunities will be assessed:

Assessment criteria	Consideration
Quantity of open space	<ul style="list-style-type: none"> Do the plans show the proposed open space network, including types, location, and size of each open space (clearly identifying area allocated by primary function)? Does the proposal adequately provide for open space in accordance with the Provision Guidelines in Schedule 2?? Is land required to meet a provision target, identified need based population trends and demographics of the community, or in response to the local character of the subject site?
Quality of open space	<ul style="list-style-type: none"> Does any proposed open space adequately reflect the Open Space Configuration Design Guidelines set out in Schedule 5?
Delivery of open space	<ul style="list-style-type: none"> What is the proposed approach to funding and implementation? Are there any other open space providers the Council can partner with?

2. Assessment criteria – opportunities to acquire land for open space

The following is to inform the Council’s decision-making on opportunities arising to acquire land for open space provision. This includes the assessment of open space provision requirements of subdivision developments received by the Council in its regulatory role.

The following table outlines how opportunities will be assessed:

Assessment criteria	Consideration
Quantity of open space Is open space required to meet an existing or forecast demand?	<ul style="list-style-type: none"> Does the proposal adequately provide for open space in accordance with the Provision Guidelines in Schedule 2? Is land required to meet a provision target, identified need based population trends and demographics of the community, or in response to the local character of the subject site? Is the land identified in the District Plan, Structure plan, or any other Council strategy or plan?

	<ul style="list-style-type: none"> • Is land required to address a gap in the open space network plan (as identified by the Council)? • Does the land improve connectivity and accessibility of open space in the existing urban area? • Would the land improve or enhance the open space network over and above provision targets, or an identified need based population trends and demographics of the community?
<p>Quality of open space Does the open space meet the required functionality?</p>	<ul style="list-style-type: none"> • Does any proposed open space adequately reflect the Open Space Configuration Design Guidelines set out in Schedule 5? • Does the land allow for optimally located, configured and well-designed open spaces as directed by the Open Space Configuration Guidelines set out in Schedule 5? • Are there any flooding, erosion or geotechnical issues that may impact the development and on-going management and maintenance of the proposed open space? • Is there existing or planned non-park infrastructure that may impact the functionality of the park? • How does the open space contribute towards improving biodiversity/ecosystem connectivity?
<p>Delivery of open space Cost to council, and available budget</p>	<ul style="list-style-type: none"> • What is the proposed approach to funding and implementation? • Are there any other open space providers Council can partner with? • Is there available budget within the Council's 10-Year Plan, or will the land be delivered through an alternative mechanism? • What is the cost to the Council (including staff time) of acquisition? • What are the on-going costs for owning and maintaining the open space?

3. Assessment criteria – requests to dispose of open space land

The Council is required to comply with a number of legislative requirements (including consultation requirements) that apply to the sale of open space land and assets, which will determine the process prior to any Council decision to dispose of open space.

When proposals to dispose of existing open space are received, the Council will consider whether:

- The land is surplus? Does it currently or could it in future provide an open space function to meet the needs of the community?
- The land is held under the Reserves Act 1977, and whether it is included in a management plan approved under the Act.

- Disposal of the land would adversely affect the function, or configuration of an existing open space, or the wider open space network?
- Disposal would result in a clear benefit to the wider open space network and the communities open space needs, including any opportunity to utilise any proceeds of sale to improve open space provision?
- There would be any financial benefit to the community of disposing of the land, including the cost of the disposal process?

Proposals to dispose of land clearly identifying the merits of disposal based on the above considerations, will be presented to elected members for decision-making.

SCHEDULE 4 – COUNCIL FUNDING AND INVESTMENT

Purpose

Outline how the Council’s strategic investment and funding decisions for open space provision will be guided by this policy, as a framework to inform funding priorities.

1. Priorities for open space investment and funding

The Council’s decision-making regarding open space provision will be prioritised differently for existing urban areas, and greenfield areas. This is mainly due to challenges in providing additional land for open space in existing urban areas including cost of land, small lot sizes, and fragmented ownership.

When considering open space investment and funding the Council will prioritise the following:

Area of city	Priorities
Existing urban area	<ul style="list-style-type: none"> a. Improvement of the existing open space network before considering purchase of additional land. b. Optimise existing open space through reconfiguration, upgrades and development c. Improve accessibility and connectivity to existing open space through alterations to the surrounding pedestrian network. d. Utilise green infrastructure (such as stormwater management areas) to provide open space functionality. e. Establish agreements with other open space providers such as schools and universities to formalise shared public use. f. Efficiently manage and use existing open space and facilities, particularly for organised sport, through working with user groups on how they use open space.
Greenfield	<ul style="list-style-type: none"> a. Provide open space land to respond to demand associated with growth, and ensure open space is development as residential neighbourhoods are established. b. Seek opportunities to leverage investment in open space with the other Council and non-council infrastructure, and community facilities.

2. Council purchase of land

Where the provision of open space requires the Council to purchase land, this will be subject to available budget as approved by the Council.

Following the Council’s delegation for land purchase, any open space provision requiring Council funding will be presented to Elected Members, or the Chief Executive, for approval.

When considering opportunities to purchase land requiring Council funding, the Council’s decision-making will be informed by the following:

Criteria	Priority
Land required to meet a provision target, or identified population-based trends and demographics of the community.	High
Land identified in the District Plan, a Structure Plan, or any other Council strategy or plan.	High
Land required to address a gap in the open space network plan (as identified by the Council).	High
Land that improves connectivity and accessibility of open space in the existing urban area	Medium
Land that would improve or enhance the open space network over and above provision targets, or an identified need based on population and demographics trends in the community.	Low

3. How the Council fund open space provision

The following table outlines the mechanisms the Council use to deliver open space:

Funding mechanism	Use
Development Contributions	<ul style="list-style-type: none"> a. The Council will seek to largely recover the costs of providing open space associated with growth through development contribution charges, in alignment with the reserve contribution provisions in Council’s Development Contributions Policy and the Local Government Act 2002. b. Council will require the relevant development contribution for reserves as a cash contribution, as opposed to land, however will consider land in lieu of a contribution when the land adequately provides for an identified need in accordance with this policy. c. This approach to funding open space land acquisition and development helps to ensure the costs of open space provision equitably fall to those who cause and benefit from open space provision. It also allows for those land owners who provide land benefitting the wider community to be fairly compensated.
Financial contributions	<ul style="list-style-type: none"> d. In accordance with the Resource Management Act (1991) financial contributions will be considered in situations where development contributions for the same purpose do not apply, and the vesting of land is required to mitigate adverse effects from the development. Particularly relevant where the vesting of land to protect natural resources is required to mitigate adverse effects from development.

Private developer agreements	e. Council will also consider alternative funding mechanisms such as private developer agreements, particularly in relation to large scale developments, to deliver optimal open space outcomes for the community.
Gifting	f. Offers of gifting of land for open space will be considered against the Schedule 2 Assessment Criteria.
Rates	g. Due to cause and benefit assumptions of open space provision, there is generally a component of funding for land purchase and development attributed to a general rate.
Proceeds from the disposal of reserve land	h. Any proceeds from the disposal of open space will be used to fund improvements to the open space network in accordance with relevant legislative obligations.

SCHEDULE 5 – OPEN SPACE CONFIGURATION DESIGN GUIDELINES

These Open Space Configuration Design Guidelines have been prepared as a schedule of the Open Space Provision Policy to provide direction to the Council and the development community (and any related practitioners) when embarking on the initial concept design for open spaces.

These Guidelines focus on the location and configuration of open space to meet the requirements of the specific open space functions provided as part of the network as outlined in the Provision Guidelines. These Guidelines are not intended as comprehensive open space design guidelines; the finer details around technical specifications and species etc, will be worked through at the detailed design stage.

The Guidelines are separated into two sections:

- The first section identifies the qualities that should be demonstrated across all open spaces regardless of function, although there will be varying levels to which they apply.
- The second section identifies the key elements required to the delivery each specific open space function.

The Council’s Parks and Recreation unit is responsible for approving the design and development of new parks.

1. Key design considerations for all open spaces

The following location, configuration and design considerations should be demonstrated across all open spaces.

General Considerations	Details
Safety	<ul style="list-style-type: none"> - Adherence to Crime Prevention Through Environmental Design (CPTED) principles - Safety of all users (i.e. access to, internal configuration, slope) - Public/private interface designed to achieve good definition of open space while maintaining surveillance and interaction - Spaces foster good internal visibility - Location of/ability to accommodate internal infrastructure (e.g. lighting, seating, play spaces etc)
Connectivity	<ul style="list-style-type: none"> - Internal circulation and movement of users - Connection to broader open space network - Visual connections - Access to multiple transport options - Avoids barriers to pedestrian access - Integration with green infrastructure (such as stormwater management areas) where appropriate
Context/Character	<ul style="list-style-type: none"> - Responds to the character of the site and surrounding local context - Creates a sense of place and identity - Recognise any significant historic, archaeological and ecological values - Takes advantage of views - Preserves significant trees, vegetation and other natural ecosystems - Topography appropriate to function
Environment	<ul style="list-style-type: none"> - Incorporation of low impact urban design principles - Protection from or minimisation of climate conditions (e.g. windy,

	<p>exposed sites, or access to sunlight)</p> <ul style="list-style-type: none"> - Enable protection and enhancement of significant natural features and significant natural areas
Amenity	<ul style="list-style-type: none"> - Amenity landscaping - Facilitate passive and active recreation
Functionality	<ul style="list-style-type: none"> - Open spaces should be configured to meet their intended functions - Able to accommodate intended features and facilities (such as play spaces, sports fields, car parking)
Accessibility	<ul style="list-style-type: none"> - All open spaces should provide optimal accessibility for all users.

2. Key design considerations by open space function

The following key design considerations by function are supplementary to those above.

Pocket Parks

Pocket parks provide small informal recreation and socialising spaces which serve their immediate population.

- Appropriate in central city, and residential areas – particularly those identified for greater residential density than the general residential zone
- Configuration is relatively evenly proportioned e.g. avoiding long skinny spaces
- Access to sunlight, and configured to optimise sunlight through orientation of space
- Minimum two road frontages
- Essential good passive surveillance is achieved due to the size of the open space
- Located where high pedestrian activity is anticipated
- Topography should be flat

Civic Spaces

Civic spaces are public environments which leverage off surrounding activities and destinations such as retail/commercial centres, and community hubs.

- Located in Hamilton’s central city, and suburban retail centres
- Configuration is relatively evenly proportioned e.g. avoiding long skinny spaces
- Co-located with retail and community facilities/activity
- Open configuration to provide for flexible use of space
- Access to sunlight, and configured to optimise sunlight through orientation of space
- Active edges with adjacent properties (e.g. retail/commercial activity opening up to the space).

Neighbourhood Parks

Neighbourhood Parks provide basic informal recreation and socialising spaces within easy walking distance for surrounding residents, while improving connectivity and visual amenity of residential neighbourhoods.

- Centrally located within residential development and or the natural point of congregation
- Location avoids access barriers – e.g. major roads with no pedestrian crossing.
- Minimum two road frontages
- Flat topography
- Minimum of one flat 30m by 30m “kick around” play space.
- Avoid narrow access points

- Adjoin natural areas where possible and appropriate
- Optimises natural features/characteristics
- Interface with adjacent residential properties enables good passive surveillance



Poor outcome with poor road frontage, zero passive surveillance from public space, and limited narrow entrance points.



This example demonstrates excellent road frontage, and internal and external connectivity.

Community Parks

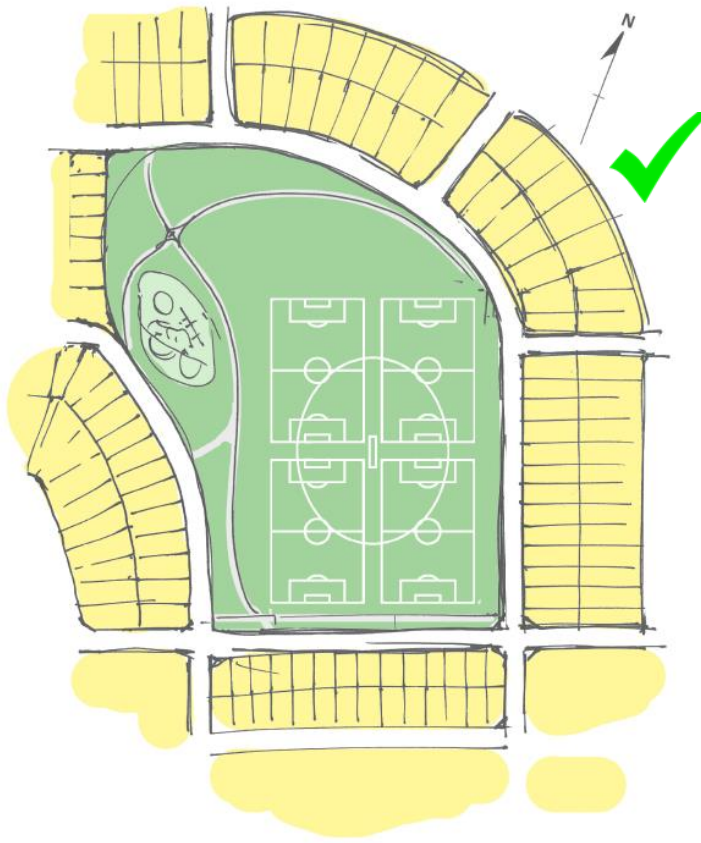
Community Parks are larger multi-functional open spaces providing informal recreation, socialising and event space for the wider community while providing a neighbourhood function to its surrounding residents. They can also accommodate sports fields and facilities for organised recreation.

- Provided within residential areas and collocated with community nodes/suburban centres where appropriate
- Size and shape capable of accommodating user groups with a variety of spatial needs
- Minimum two road frontages
- Mostly flat with opportunities for slight variation in terrain, provided that multiple flat kick-around spaces are achievable.
- Integration with natural features including gullies and the river where possible
- Outdoor space capable of accommodating community events

Sports Fields and Facilities

Sports fields and facilities provide for the organised sporting needs of the local and city-wide communities of Hamilton.

- Sports fields and facilities in greenfield areas to be provided as part of community parks or destination parks, as opposed to parks entirely dedicated to a sports park function
- Land area required for sports fields and facilities will be determined by demand analysis projections
- Parks with a sports field function are to be configured to efficiently accommodate the field and facility requirements
- Generally a minimum of four fields per park to ensure efficient distribution and on-going management of fields across the network
- Sports fields are appropriately oriented in relation to sunlight
- Generally flat topography, prior to any modification, to enable cost-efficient development of fields.



This indicative example demonstrates good configuration of sports fields in relation to sunlight, in an efficient layout, where the remainder of the open space could provide for a community function.

Destination Parks

Destination parks provide a unique experience not found elsewhere within the open space network. They provide a range of high quality recreational facilities/activities while preserving unique landscapes and open spaces. Destination parks may also provide a neighbourhood and /or community park function to surrounding residents.

- Should be considered where there are existing landscape and natural features which have cultural or historic value and offer recreational opportunities unique to the city.
- The size, shape and layout of destination open spaces should be configured to capture the value of the area
- Maximise road frontage

Natural Areas

Natural open spaces are set aside for the preservation of significant natural resources, remnant landscapes, open space and visual aesthetics/buffering.

- Configured to adequately capture the naturally significant area, including areas requiring future restoration and management.
- Provides a high degree of pedestrian permeability
- Much of Hamilton’s natural area is gully, which require open space buffers along the top of their banks to prevent privatisation of gully edges and improve:
 - Public surveillance
 - legibility
 - Improve access
- This can also be achieved through aligning the road network with gullies



Poor accessibility and public surveillance of reserve due to privatisation of reserve boundary.



Good example of public buffer provided along the top of gully to ensure it is a legible, accessible environment.

Esplanade Reserve

Esplanade reserves facilitate provision of public access, management of natural hazards, and the protection of the natural character of riparian margins.

- A minimum 20m wide esplanade reserve along river, lakes and streams required in accordance with Resource Management Act and District Plan
- Further land, additional to the 20m where considered appropriate/necessary

Linear Parks and Park Connections

Provide contiguous networks of open space and buffering between incompatible land uses.

- Linear parks generally a minimum of 20m in width.
- Park connections provide access points to and between larger open spaces and are a minimum 5m in width.